

**City of Middletown  
Finance & Government Operations Commission Agenda for the  
Regular Meeting on Wednesday, April 29, 2020 @ 6:00 pm**

**WebEx Event address:**

<https://middletownct.webex.com/middletownct/onstage/g.php?MTID=ead170822f0b531f11932cf22bacf61f0>

**Password: Middletown**

or

**Audio conference dial-in: 408-418-9388**

**Access code: 711 145 352**

RECEIVED  
20 APR 24 AM 11:52  
TOWN CLERK  
MIDDLETOWN, CT

1. Minutes from February 26, 2020 meeting
2. Public Comments on the Agenda
3. Items submitted for discussion:
  - Emergency Management - Emergency purchase of N95 masks
  - PCD - 1) Resolution requesting approval for reallocation of 2016, 2017, 2018 & 2019 CDBG Entitlements; 2) Citizens Participation Plan (CPP) proposed COVID-19 Amendment; 3) Resolution requesting approval to amend the Citizens Participation Plan and approve the amended CPP; 4) Resolution requesting approval for City to contract with Middlesex County Revitalization Commission to administer Middletown Small Business Economic Development Bridge Loan
  - Health - Appropriation Request totaling \$12,800 for emergency purchase of face masks for COVID-19 Pandemic
  - Committee - Discussion of procedure for emergency relief funding for City Departments
4. Reports
  - Transfer of Funds/BOE Transfers
  - General Fund Appropriations
  - City's Investments
  - Tax Collector Report
  - Professional Services Report
  - Monthly Expenditure Summary Report
  - Quarterly Reports - Arts & Culture and Senior Services checking accounts
5. Other

The next regular meeting is **Wednesday, May 27, 2020 at 6:00 pm in Room 208**

If you require special accommodations for any meeting please call the ADA Coordinator/Senior Center at 860-638-4540 (voice) or 638-4812 (TDD/TTY) or the Town Clerk's Office at 638-4910 at least ten (10) days prior to the scheduled meeting.

City of Middletown  
Finance & Government Operations Commission Agenda  
Regular Meeting  
February 26, 2020 @ 6:00 pm

Present: Councilman Anthony Gennaro, Councilwoman Meghan Carta, Councilman Edward McKeon, Councilman Gene Nocera, Councilwoman Linda Salafia, William Russo, Lee Matterazzo, Barbara Peterson, Steven Kovach, Catherine Lechowicz, Dic Wheeler, Bryan Skowera, David Roane

Absent: None

1. Councilman McKeon called the Finance & Government meeting to order and requested a motion to approve the January 29, 2020 minutes. Councilman Gennaro motioned to approve, Councilwoman Salafia second; unanimously approved.
2. Public Comments on the Agenda – Dic Wheeler spoke in support of replacing the sound system at Oddfellows Playhouse.

David Roane spoke of behalf of the Veterans Helping Veterans program, 206 Inc. He is asking to go on the agenda so they can present their case to the new council for the funding to purchase property on Newfield Street.

3. Items submitted for discussion:

- **Recreation & Comm Svcs – Grant Confirmation totaling \$40,000, via transfer from Activity Fee line, to support department activities, supplies, wages and bussing**  
Councilwoman Salafia motioned to approve, Councilman Nocera second; unanimously approved.
- **Tax Collector – Appropriation Request totaling \$150,000 for tax refunds approved through court orders and court stipulations**  
Lee Matterazzo explained the Appropriation request was so large due the number of unexpected motor vehicle corrections – Enterprise Leasing was roughly \$100,000. She explained that in good faith they pay up front then have 18 months to request a correction refund. Unfortunately it was done within the last 6 months and in the new fiscal year. The other refunds were for people paying wrongly or veteran exemptions that they just found out about. Generally between the Tax Office and the Finance Department they are able to cover the refunds but this amount was just too large. Councilman Nocera motioned to approve, Councilwoman Salafia second; unanimously approved.
- **Technology Services – Request to donate obsolete/end-of-life network gear to Vinal Technical School’s Information Systems program, approximate value \$328**  
Councilman Nocera motioned to approve, Councilwoman Carta second; unanimously approved.

- **Mayor's Office – Appropriation Request totaling \$3906.25 for the City's portion of the Regional Natural Hazard Mitigation Plan, administered by RiverCog**  
Councilman Nocera motioned to approve, Councilwoman Carta second; unanimously approved.
  
- **Public Works – 1) Resolution requesting authorization for the Mayor to sign and submit an application to the State totaling \$28,000 in LoCIP funds to upgrade the Oddfellows Playhouse sound system; 2) Resolution requesting the City to accept position of co-sponsor for the Greater Middletown Military Museum Military Vehicle Show**  
Councilman Nocera motioned to approve the Resolution request to upgrade the Oddfellows Playhouse sound system, Councilwoman Carta second; unanimously approved.  
Councilman Nocera motioned to approve the Resolution requesting the city to co-sponsor the Greater Middletown Military Museum Vehicle Show, Councilman Gennaro second; unanimously approved.
  
- **Committee – 1) Resolution requesting the City to accept position of co-sponsor for the 2020 Cruise Night on Main Street event, and that the event be subject to provisions of Section 218-10 of the Middletown Code of Ordinances; 2) Resolution requesting the City to accept the position of Host Community & co-sponsor of the 2020 Citizens Bank 5K Summer Fun Run event, and that the event be subject to provisions of Section 218-10 of the Middletown Code of Ordinances; 3) Resolution requesting approval that the Annual St. Sebastian Feast be subject to provisions of section 218-10 of the Middletown Code of Ordinances; 4) Discussion of American Legion Post 206 Veteran's Conference Facility**  
Councilwoman Salafia motioned to approve the Resolution request to co-sponsor the 2020 Cruise Night on Main Street, Councilman Nocera second, unanimously approved.  
Councilman Nocera motioned to approve the co-sponsor of the 2020 Citizens Bank 5K Run and the St. Sebastian's provisions of section 218-10 code of ordinances, Councilman Gennaro second; unanimously approved.  
Discussion of the American Legion Post. Carl Erlacher explained that after this June 30<sup>th</sup> the money would roll back into the Fund balance because it was unexpended; unless there was a formal commitment in place and the commitment is a contingent commitment, unfortunately right now it's a not a hard commitment so the monies would come back and would have to be appropriated again.

## Reports

- Transfer of Funds/BOE Transfers
- General Fund Appropriations
- City's Investments
- Tax Collector Report
- Professional Services Report
- Monthly Expenditure Summary Report

## 4. Other

The next regular meeting is Wednesday, April 1, 2020 at 6:00 pm in Room 208

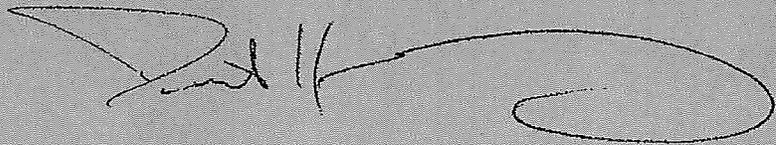
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INTEROFFICE MEMORANDUM

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**TO:** MAYOR BEN FLORSHEIM & MEMBERS OF THE COMMON COUNCIL  
**FROM:** CHIEF ROBERT KRONENBERGER  
**SUBJECT:** EMERGENCY PURCHASE - N95 RESPIRATOR MASKS  
**DATE:** APRIL 6, 2020

Due to the COVID-19 virus and the need to be prepared under all conditions, it was necessary to purchase two pallets of N95 Masks from Shipman's Fire Equipment. Shipman was able to provide the quantity needed in the timeliest manner, therefore, the purchase was authorized as an emergency.

A handwritten signature in black ink, appearing to read "Robert Kronenberger", with a large, stylized flourish extending to the right.

# REQUISITION

Page 1

Req#: 39054

Department: EMERGENCY  
Entered: 06-Apr-2020  
Printed: 07-Apr-2020

Vendor: 000565-02 SHIPMAN'S FIRE EQUIPMENT, INC.  
P.O. BOX 257  
172 CROSS ROAD  
WATERFORD, CT 06385-0000

Phone1: (800) 000-0000 0000  
Phone2: (800) 775-7332 0000 Business

Ship to: OFFICE OF EMERGENCY MANAGEMENT  
RANDOLPH ROAD  
MIDDLETOWN, CT 06457-0000  
Attn: Chief Robert Kronenberger

Line Item	Quantity	Contract/Bid Item Description/Manufacturer Model#	Freight	Other	Unit Price	Extension
1	80.0000				149.9500	
		3M Particulate Respirator N95 160 per case				
		1000-25500-53005-0000-00000-0000-000				11,996.00

DELIVERY NOTES

EMERGENCY PURCHASE:

Ben Florsheim, Mayor

TOTAL: \$11,996.00

Dept. Head Signature

Date

Classification Approved

Purchasing Agent Approval

**Resolution No.**

**Date:**

**RESOLUTION**

**WHEREAS**, the City of Middletown receives Community Development Block Grant (CDBG) funds from the US Department of Housing & Urban Development as an entitlement community, and

**WHEREAS**, the ongoing receipt of CDBG funds is conditioned upon the drafting and adoption of a Five Year Consolidated Plan of Housing and Community Development under federal regulations [24 CFR 91.1(a)(2)], and the drafting and adoption of an Annual Action Plan; and,

**WHEREAS**, such a Consolidated Plan amendment and 2019 Annual Action Plan have been properly drafted and have been subject to due review by the public and by the Citizens' Advisory Committee pursuant to the HUD final rule; and,

**WHEREAS**, the Citizens' Advisory Committee and the Economic Development Committee has seen fit to recommend the reallocation of prior year funds (reprogrammed in FY2019) in the amount of \$108,134.84 in order to spend down HUD Funding, and,

**WHEREAS**, the Citizens' Advisory Committee and the Economic Development Committee has analyzed FY2019 activities, and has identified \$47,849.45 in current year funding to be reprogrammed.

**WHEREAS**, the Citizens' Advisory Committee and the Economic Development Committee have determined that a total of \$155,984.29 be re-allocated to a Job Retention and Creation program to be administered by the City, and,

**WHEREAS**, the COVID-19 Epidemic has devastated the small business community and low/moderate income individuals in the City, and,

**WHEREAS**, the City of Middletown received an additional \$283,911 to assist the City in dealing with the economic hardships incurred by COVID-19; and,

**WHEREAS**, the City will utilize the funding prevent, prepare for or respond to coronavirus by allocating money to organizations impacted by COVID-19; and,

**WHEREAS**, the Citizen's Advisory Committee and the Economic Development Committee, have determined to allocated this additional allocation for costs associated with housing of the City's homeless, feeding of the City's low/moderate income and stabilizing the small business community by assisting with job retention and creation, and,

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF MIDDLETOWN:** That the following 2016, 2017 and 2018 Entitlement appropriations be approved and reallocated and the FY2019 be approved and reprogrammed by the following:

**BE IT FURTHER RESOLVED BY THE COMMON COUNCIL OF THE CITY OF MIDDLETOWN:** That the CARES ACT CDBG Allocation be approved for the following:

**2016 Entitlement**

**DECREASE**

New Horizons Shelter Repairs 3213-14000-57030-0000-03739-2016-000 \$20,000.00

**INCREASE**

City of Middletown Job Creation/Job Retention 3213-14000-57030-0000-XXXXX-2106-000 \$20,000.00

**2017 Entitlement**

**DECREASE**

Northern Middlesex YMCA Residence Floor & Room Rehab	3212-14000-57030-0000-03693-2017-000	\$19,863.68
Gilead Community Services /Window Replacement	3212-14000-57030-0000-03724-2017-000	\$ 2,250.05
Gilead Community Services/Roof Replacement	3212-14000-57030-0000-03734-2017-000	\$13,572.71

**INCREASE**

City of Middletown Job Creation/Job Retention	3212-14000-57030-0000-XXXXX-2017-000	\$35,686.44
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**2018 Entitlement**

**DECREASE**

Middlesex Community College Magic Food Bus	3211-14000-57030-0000-03449-2018-000	\$ 366.92
Northern Middlesex YMCA-Boiler Replacement	3211-14000-57030-0000-03697-2018-000	\$46,371.14
Gilead Community Services-Renovations	3211-14000-57030-0000-03725-2018-000	\$ 2,760.43
Futures Energy Efficiency Project	3211-14000-57030-0000-03744-2018-000	\$ 2,949.91

**INCREASE**

City of Middletown Job Creation/Job Retention	3211-14000-57030-0000-XXXXX-2018-000	\$52,448.40
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**2019 Entitlement**

**DECREASE**

Shiloh Manor-Swing Door Operators	3209-14000-57030-000-03632-2019-000	\$ 6,000.00
St Vincent-Green Street Renovations	3209-14000-57030-000-30217-2019-000	\$41,849.45

**INCREASE**

City of Middletown Job Creation/Job Retention	3209-14000-57030-000-XXXXX-2019-000	47,849.45
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**2019-CARES ACT COVID Funding**

St. Vincent DePaul – COVID Related Costs	\$16,844
Columbus House –Warming Center Homeless Relocation Costs	\$67,067
City of Middletown Job Creation/Job Retention	\$200,000

**BE IT FURTHER RESOLVED:** That the Mayor, as Chief Executive Officer of the City of Middletown, is hereby authorized to submit the amendments to the *2019 Annual Action Plan* to access the \$439,895.29.18 in CDBG entitlement funding to prevent, prepare for or respond to coronavirus impact on the community

**FINANCIAL IMPACT:** Funding from HUD, do direct costs to the general fund.

**Submitted by:** Economic Development Committee Members.....  
Joseph J. Samolis, Director of Planning, Conservation and Development

**Recommended by:** Citizens Advisory Committee on \_\_\_\_\_  
Economic Development Committee on \_\_\_\_\_

**Status:**  
by Common Council, City of Middletown  
at its meeting held on:

## Citizen's Advisory Committee- Citizen's Participation Plan

### PREAMBLE

The City of Middletown is a participating entitlement jurisdiction with the U.S. Department of Housing and Urban Development in receiving Community Development Block Grants (CDBG). As such, citizens, public agencies and other interested parties are guaranteed a role in the development and review of plans and performance reports and, further, shall have access to certain records and technical assistance. The Citizen Participation Plan sets forth those procedures.

In light of the COVID-19 pandemic, the City of Middletown is revising its approved Citizens Participation Plan to respond expediently to the public health and economic crisis. As permitted by HUD, the CPP is amended as follows:

1. **During emergency situations in accordance with 24 CFR 5.110, HUD may upon determination of good cause and subject to statutory limitations, waive regulatory provisions. During these events, the Chief Elected Official shall notify HUD of the use of these waivers per HUD guidelines.**
  - **In or to Prevent, Prepare and Respond during the COVID-19 epidemic, HUD has allowed for the following:**
    - **Given the need to expedite actions to respond to COVID-19, HUD waives 24 CFR 91.105(c)(2) and (k), 91.115(c)(2) and (i) as specified below, in order to balance the need to respond quickly to the growing spread and effects of COVID-19 with the statutory requirement to provide reasonable notice and opportunity for citizens to comment on substantial amendments concerning**
    - **This 30-day minimum for the required public comment period is waived for substantial amendments, provided that no less than 5 days are provided for public comments on each substantial amendment. The waiver is available through the end of the recipient's 2020 program year. Any recipient wishing to undertake further amendments to prior year plans following the 2020 program year can do so during the development of its FY 2021 Annual Action Plan.**
    - **The waiver also allows for amendments to be heard by virtual or electronic meetings.**
  - **In addition, HUD has allowed for:**
    - **As noted above, the regulations at 24 CFR 91.105 (for local governments) and 91.115 (for States) set forth the Citizen Participation Plan requirements for recipients. For substantial amendments to the consolidated plan, the regulations require the recipient to follow its Citizen Participation Plan to provide citizens with reasonable notice and opportunity to comment.**

**The Citizen Participation Plan must state how reasonable notice and opportunity to comment will be given.**

- During these periods the City shall advertise in the Hartford Courant, Public Access Channel-19 and on the City's website and social media accounts.**
- Individuals will be able to submit comments to the Department of Planning, Conservation and Development via mail, email or by phone.**
- Reasonable notice shall consist of no less than 5 calendar days.**

#### ENCOURAGEMENT OF CITIZEN PARTICIPATION

The Plan will encourage:

- citizens, public agencies and other interested parties to participate in the development and review of the Consolidated Plan and its amendments, Annual Plan, Environmental Review Record and Consolidated Annual Performance and Evaluation Report.
- participation by low and moderate income persons living in slum and blighted areas and in areas where CDBG funds are proposed to be used and residents of predominantly low and moderate income neighborhoods.
- participation of all citizens of the City, including minorities and non-English speaking persons, as well as persons with disabilities.
- in conjunction with the Middletown Housing Authority (Authority), participation of residents in public and assisted housing developments in the process of developing and implementing the consolidated plan, along with other low income residents of targeted revitalization areas in which the developments are located. The City will provide information to the Authority about its Consolidated Plan activities related to its developments so that the Authority can make this information available at the annual public hearing required under the Comprehensive Gant Program.
- the Mayor and Common Council to designate target areas within the City which have 50% or more low to moderate income individuals.

#### CITIZEN ADVISORY COMMITTEE

The objective and purpose of the Citizen Advisory Committee of the City of Middletown, Connecticut shall primarily be to administer the citizen participation requirements of the Housing and Community Development of 1974, as amended, and Public Act No. 75-443, as amended. Further, it shall: prepare and recommend grant applications for CDBG funding to the Mayor and Common Council; monitor the progress of all funded programs; and; make recommendations to the Mayor and Common Council regarding the implementation of CDBG funded programs.

- A. Structure of Citizens Advisory Committee (CAC)
1. A community-wide CAC shall be appointed by the Mayor with the approval of the Common Council. The membership shall consist of fifteen (15) citizens of the City of Middletown.
  2. Membership to the CAC should represent the following interest groups in order to advise in affairs of the Community Development Block Grant Program (CDBG) as authorized by the Housing and Community Development Act of 1974, as amended:

<i>Common Council (one from each political party)</i>	2
<i>At-Large</i>	2
<i>Middletown Housing Authority</i>	1
<i>Planning and Zoning Commission</i>	1
<i>Low/Moderate Income</i>	1
<i>Elderly</i>	1

<i>Disabled</i>	1
<i>Census Tracts 5412, 5413, 5414</i>	2
<i>Census Tracts 5411, 5415, 5416, 5417</i>	2
<i>Census Tracts 5418, 5419, 5420, 5421, 5422</i>	2

3. Terms - the term of the Common Council members shall run concurrently with the term of their office. The term of the remaining thirteen (13) members shall be as follows: four (4) shall serve for one (1) year; three (3) shall serve for two years; three (3) shall serve for three (3) years; and, three (3) shall serve for four (4) years. Thereafter, members shall be appointed annually to serve for four (4) years. Each member shall serve until his successor is appointed and has qualified and any vacancy shall be filled for the unexpired term.
4. In the event that any CAC member misses three (3) consecutive meetings and upon the recommendation of the Citizen Advisory Committee Chair person, the Mayor may remove that member and fill the vacancy. Generally, if any such member represents a specific interest group, he/she shall be replaced by a person representing the same group. Voluntary resignations shall be handled in a similar manner.

B. Organization of the CAC

1. The Committee shall select a Chair person, a Vice-Chair person and a Secretary. An annual organizational meeting for the purpose of electing officers shall be conducted each January.
2. Regular meetings of the CAC shall be held on the third (3rd) Wednesday of each month at 5:00 p.m. at a place specified with the City and Town Clerk.
3. The office of the CAC shall be with the Community Development Division of the Department of Planning, Conservation, and Development.

C. Role of the CAC

1. The CAC shall be responsible for encouraging of citizen participation, as required by the Plan, all citizens, public agencies and other interested parties including minorities, low/moderate income persons and non-English speaking persons, as well as persons with disabilities at its meetings.
2. The CAC shall be responsible for citizen participation prior to making recommendations to the Mayor and Common Council on the following items, including but not limited to:
  - a. The Five-year Consolidated Plan, including the identification of community development and housing needs and the setting of priorities.
  - b. Annual Action Plan of projects that are consistent with the Consolidated Plan.
  - c. The annual CDBG Program and CDBG budget.
  - d. Subsequent minor amendments and other significant changes/amendments to previously approved programs in the Consolidated Plan.
3. The CAC shall be responsible for recommending to the Mayor and Common Council, policy and methods of implementing CDBG projects.
4. The CAC shall participate in the preparation of the Consolidated Annual Performance and Evaluation Report (CAPER) by soliciting views concerning the effectiveness of various CDBG projects.
5. All meetings of the CAC shall be conducted in an open manner, with freedom of access to all interested persons. Dates, times and locations of all meetings shall be posted with the City and Town Clerk in a manner consistent with the Connecticut Freedom of Information Act, as amended.

## DEVELOPMENT OF THE FIVE YEAR CONSOLIDATED PLAN

Prior to adoption of a Five Year Consolidated Plan, the City will make available to interested citizens, agencies, groups and other interested parties the following:

- Information that includes the amount of grant funds and program income it expects to receive.
- The range of activities that may be undertaken.
- The estimated amount that will benefit persons of low and moderate income.
- Set forth plans to minimize displacement of persons and to assist any person displaced, specifying the types and levels of assistance that will be made to persons displaced and by whom the assistance will come from.
- Publication of the proposed Consolidated Plan in a manner that affords all citizens a reasonable opportunity to examine its contents and submit comments.
- Publish the proposed Consolidated Plan or its Summary in the Hartford Courant. The Summary will describe the contents and purpose of the proposed Consolidated Plan and include a list of locations where copies of the entire proposed Consolidated Plan may be examined.
- The City will provide free copies of the proposed Consolidated Plan to citizens and groups that request it.
- Make copies of the proposed Consolidated Plan and Summary available at the Department of Planning, Conservation and Development, Russell Library, Town Clerks Office, Middletown Housing Authority, Middlesex Chamber of Commerce, Midstate Regional Agency, Community Action for Greater Middlesex County and Community Health Center.
- Provide a thirty (30) period for review and to receive comments from interested citizens, agencies and/or groups on the proposed Consolidated Plan.
- The City shall consider any comments or views of interested citizens, agencies and/or groups received in writing and/or orally at the public hearing, in preparation of the final Consolidated Plan. A summary of comments and views received and a summary of comments and views not accepted and the reasons therefore, shall be attached to the final Consolidated Plan. *Public hearings will be held in venues accessible for those with disabilities. Upon request non-English speaking residents will be met in the case of a public hearing where a significant number of non-English speaking residents can be reasonably expected to participate, where practical.*
- Provide a copy of the proposed Consolidate Plan and summary at [www.middletownplanning.com](http://www.middletownplanning.com).

The CAC shall conduct public meetings with interested citizens, agencies and/or groups and at least one public hearing prior to the development of the Five Year Consolidated Plan.

1. Meetings shall be held to encourage the submission of views and recommendations prior to the formulation of the Consolidated Plan.
2. There shall be a thirty (30) day review period from date of notice in the paper for interested citizens, agencies and/or groups to submit their comments.
3. Public meetings may be held at selected sites convenient to the residents of the City of Middletown, including the handicapped, with particular emphasis on participation by low and moderate income residents.
4. Following the conduct of the public hearing on the development of the Consolidated Plan, the City of Middletown must certify that the following assurances have been met:
  - a. The City has prepared and followed a written Citizen Participation Plan that meets the requirements of the Federal Regulations.
  - b. The City of Middletown has provided adequate notices of public hearing as required by the Citizen Participation Plan.
  - c. The City of Middletown has held a hearing on the proposed Consolidated Plan before adoption of a resolution by the Common Council for submission to HUD.

5. The Consolidated Plan must be submitted to the HUD office for review and approval at least forty-five (45) days before the start of the City's program year which date is July 18. The City's program year is from September 1 to August 31.

#### ANNUAL ENTITLEMENT PROGRAM

1. The CAC shall solicit views of all citizens, agencies and other interested parties, particularly low and moderate income persons, so as to enable them to be meaningfully involved in important discussions at various stages of the Entitlement Program and Annual Plan process.
2. *The CAC shall determine, based on the Consolidated Plan, what portion of the Entitlement Funding will be:*
  - a. *Discretionary,*
  - b. *what funds will be set-aside for an request for proposals project, as described under number 4 of this section, and*
  - c. *what funds are were earmarked for previous commitments, such as Section 108 Loan repayments or multi-year projects.*
3. *Discretionary CDBG Funding-* Upon ~~notice from~~ *consultation* with HUD on the amount of Entitlement funds that the City will receive, the CAC will schedule a public hearing to solicit proposals, through the application process, for the funds.
  - a. At least fifty (50) days prior to a public hearing, the City shall publish a notice in easily readable type in the legal section of the Middletown Press and Hartford Courant. The notice shall include the following information:
    - 1) The total amount of CDBG funds available to the City for all eligible activities.
    - 2) The range of activities that may be undertaken and the kind of activities previously funded in Middletown.
    - 3) The application process to be followed.
    - 4) The role of citizens in the program and process.
    - 5) A summary of other important program requirements.
    - 6) Date, time and place of hearing.
    - 7) Place to obtain additional information and assistance.
    - 8) Consideration of any amendments to the Five Year Consolidated Plan which is dated September 1 - August 31 and any amendments to the Citizen Participation Plan.
  - b. Technical assistance in developing proposals will be available to a group representative of low and moderate income persons.
  - c. The application shall be due to the City's Community Development Division of the Department of Planning, Conservation and Development at least thirty (30) days prior to the public hearing date. The purpose of this time frame is to give the CAC and staff sufficient time to review and justify approval of the applications. In evaluating each application, the following criteria should be used:
    - eligibility of the activity under CDBG
    - compliance with the CDBG national objective
    - consistency with priorities and specific objectives established in the Consolidated Plan
    - prior experience with CDBG
    - Prior experience in the community
    - prior experience in the type of project/activity being proposed
    - organization administrative and financial capacity to carry out the proposed activity.
  - d. Prior to the public hearing, from date of advertisement in the paper to date that proposals are due, news media coverage shall be sought prior to a public hearing in order that additional program information may be publicized. Public service announcements/press releases on the availability of the Entitlement

funds shall be placed in the Middletown Press, Hartford Courant and on the local radio station(s).

- e. Whenever there is a significant number of low/moderate income persons and residents who may be affected by the CDBG program and who read a primary language other than English, all notices of public hearings and summaries of the basic information shall be produced in such language or languages and bilingual opportunities shall be offered at the public hearing. Such non-English announcements and notices shall be provided in cooperation with other community organizations.
- f. Notices of public hearings shall be posted in the City of Middletown Town Clerk's Office.
- g. Notice of public hearings shall be made available to organizations such as Middletown Housing Authority, Community Health Center and The Connection, Inc. for distribution into low/moderate income areas.
- h. *Public hearings will be held in venues accessible for those with disabilities.*
- i. *Upon request non-English speaking residents will be met in the case of a public hearing where a significant number of non-English speaking residents can be reasonably expected to participate, where practical.*

#### 4. *Request for Proposals*

- a. *Request for Proposal can be either incorporated as part of the solicitation of proposed project as described in part 3 of this section.*
- b. *The CAC can at any time of the year issue a request for proposals based on the following procedure:*
  - i. *At least thirty (30) days prior to a public hearing, the City shall publish a notice in easily readable type in the legal section of the Middletown Press and Hartford Courant. The notice shall include the following information:*
    - 1. *The total amount of CDBG funds available through the request for proposal.*
    - 2. *The range of activities that may be undertaken.*
    - 3. *The application process to be followed.*
    - 4. *The role of citizens in the program and process.*
    - 5. *A summary of other important program requirements.*
    - 6. *Date, time and place of hearing.*
    - 7. *Place to obtain additional information and assistance.*
  - ii. *The application shall be due to the City's Community Development Division of the Department of Planning, Conservation and Development at least twenty-one (21) days prior to the public hearing date. The purpose of this time frame is to give the CAC and staff sufficient time to review and justify approval of the applications. In evaluating each application, the following criteria should be used:*
    - 1. *Capacity to meet the special requirements of the Request for proposal*
    - 2. *Capacity to carry out the project and*
    - 3. *eligibility of the activity under CDBG*
    - 4. *compliance with the CDBG national objective*
    - 5. *consistency with priorities and specific objectives established in the Consolidated Plan*
    - 6. *prior experience with CDBG*
    - 7. *organization administrative and financial capacity to carry out the proposed activity.*
    - 8. *Prior experience in the community*
    - 9. *prior experience in the type of project/activity being proposed*
- b. *Prior to the public hearing, from date of advertisement in the paper to date that proposals are due, news media coverage shall be sought prior to a public hearing in order that additional program information may be publicized. Public*

*service announcements/press releases on the availability of the Entitlement funds shall be placed in the Middletown Press, Hartford Courant and on the local radio station(s).*

- c. Whenever there is a significant number of low/moderate income persons and residents who may be affected by the CDBG program and who read a primary language other than English, all notices of public hearings and summaries of the basic information shall be produced in such language or languages and bilingual opportunities shall be offered at the public hearing. Such non-English announcements and notices shall be provided in cooperation with other community organizations.*
- d. Notices of public hearings shall be posted in the City of Middletown Town Clerk's Office.*

#### DEVELOPMENT OF THE ANNUAL PLAN

Upon review of the proposals submitted at the public hearing for the Entitlement Program, the CAC may, at its discretion hold special meetings in order to discuss the proposals that were submitted. The CAC will then, at its next regular meeting, make recommendations to the Common Council of funding allocations for the Entitlement Program. Upon approval of the Common Council, staff in the Community Development Division of the Department of Planning, Conservation, and Development will prepare the Annual Plan for the current year. Amendments to the Consolidated Plan will also be included in the submission of the Annual Plan to HUD.

The Annual Plan shall include:

- Form Application - Standard Form 424
- Federal and Other Resources Available
- Activities to Be Undertaken
- Geographic Distribution
- Homeless and Other Special Needs Activities
- Other Actions:
  - c. Address obstacles in meeting underserved needs, such as foster and maintain affordable housing, remove barriers to affordable housing, evaluate and reduce lead-based paint hazards, reduce the number of poverty level families, develop institutional structure and enhance coordination between public and private housing and social service agencies and foster public housing improvements and resident initiatives.*
  - d. Reference to the annual revisions of the action plan prepared for the CDBG funds expected to be available during the program year including any program income that will have been received before the start of the next program year and that has not yet been programmed.*
  - e. Amendments to the Consolidated Plan.*

The Annual Plan is due at HUD no less than forty-five (45) days before the start of the City's program year which date is July 18 each year. An advertisement shall be published in the Hartford Courant no later than the 17th day of June stating that a draft of the Annual Plan is available for review. This will provide a thirty (30) day period for review and to receive comments from interested citizens, groups and/or agencies on the proposed Annual Plan Consolidated amendments. The City shall consider any comments or views of citizens, agencies and/or groups received in writing and/or orally at the public hearing, in preparation of the final Annual Plan. A summary of comments and views received and a summary of comments and views not accepted and the reasons therefore, shall be attached to the final Annual Plan. *Public hearings will be held in venues accessible for those with disabilities. Upon request non-English speaking residents will be met in the case of a public hearing where a significant number of non-English speaking residents can be reasonably expected to participate, where practical.*

Prior to submitting the combined notice of Release of Funds and Finding of No Significant Impact to HUD, an Environmental Review Record (ERR) must be completed on each activity that is identified in the Annual Plan. CDBG funds cannot be spent prior to approval from HUD on a Release of Funds.

Upon completion of the ERR, an legal notice will be placed in the Hartford Courant stating that the ERR is available for review and that comments are encouraged from interested citizens, agencies and/or organizations for a period of fifteen (15) days.

#### CONSOLIDATED ANNUAL PERFORMANCE AND EVALUATION REPORT

1. The Consolidated Annual Performance and Evaluation Report (CAPER), which is a requirement of HUD pursuant to 24 CFR Part 91, is due for submission at HUD within ninety (90) days of the close of the City's program year which is the 29th day of November each year. The purpose of the CAPER is to provide HUD with necessary information to assess the City's ability to carry out its programs in compliance with applicable regulations and requirements; provide information necessary for HUD to report to Congress; and, provide the City with an opportunity to describe its program achievements its interested citizens, agencies and/or groups.
2. An advertisement shall be published in the Hartford Courant no later than the 14th day of November stating that a draft of the CAPER is available for review. This will provide a fifteen (15) day period for review and to receive comments from interested citizens, agencies and groups on proposed CAPER. The City shall consider any comments or views of citizens, agencies and/or groups received in writing and/or orally in preparation of the final CAPER. A summary of comments and views received and a summary of comments and views not accepted and the reasons therefore, shall also be attached to the final CAPER.
3. *The City shall consider any comments or views of citizens, agencies and/or groups received in writing and/or orally at the public hearing, in preparation of the CAPER. The public hearing time and location will be included in the advertisement mentioned in part 2 of this section regarding the CAPER A summary of comments and views received and a summary of comments and views not accepted and the reasons therefore, shall be attached to the final Annual Plan.*

#### PROGRAM AMENDMENTS

Prior to making any additions, deletions, or changes to the Community Development Block Grant Program Consolidated Plan, the following determination will be made on the amendment:

1. If the proposed change is a minor amendment defined as an amendment to the program that costs less than 10% of the total current year grant and only affects an activity previously described in the Consolidated Plan and Annual Plans.

OR

*If the proposed change is a substantial amendment when*

- a) the amendment makes changes in its allocation priorities or a change in the method of distribution of funds;*
- b) the amendment carries out an activity, using funds from any program covered by the consolidated Plan (including program income), not previously described in the action plan; or*
- c) the amendment changes the purpose, scope, location or beneficiaries of an activity.*

Once a determination has been made, based on the above criteria, one of the two following procedures will be undertaken:

1. Minor Amendment  
The staff of the Community Development Division of the Department of Planning, Conservation and Development will seek an approval from the CAC; and, subsequent to the CAC's decision, a final approval shall be sought from the Common Council for any minor amendment to the City's Entitlement Program and will be noted in the Annual Plan.
2. Substantial Amendment

The staff of the Community Development Division of the Department of Planning, Conservation and Development will, pursuant to the Community Development Block Grant Regulations (24 CFR 91.105 and 24 CFR Part 570), undertake the following amendment process for any proposed substantial amendment to the Consolidated Plan:

- a. Provide a reasonable notice of public hearing on the proposed amendment to the Consolidated Plan by publishing a legal notice in the Hartford Courant.
    - 1) The notice shall provide a description of the amendment.
    - 2) Be published at least *thirty (30) days* prior to the public hearing.
  - b. Allow citizens, agencies and/or groups the opportunity to comment on the proposed amendment in writing and/or verbally at a public hearing which will be held by the CAC. - *Public hearings will be held in venues accessible for those with disabilities. Upon request non-English speaking residents will be met in the case of a public hearing where a significant number of non-English speaking residents can be reasonably expected to participate, where practical.*
  - c. Consider interested citizens, agencies and/or groups' comments when finalizing the proposed amendment.
  - d. Seek approval from the Citizen Advisory Committee on the proposed activity(ies) which comprise the proposed amendment; and, seek subsequent approval from the Common Council.
  - e. Forward a descriptive amendment to the Consolidated Plan on the adopted amendment with a signed transmittal letter signed by the Mayor to the HUD.
3. Changes that do not require Common Council approval and may be approved only by the CAC are minor amendments such as:
- minor additions or changes of the scope of services in a contract which is not a substantial amount of allocated funds and which would require a contract amendment and not a line item change;
  - extensions to the time of performance of approved activities;
  - change of language in an executed contract for an approved activity.

#### RESPONDING TO CITIZEN COMMENTS, VIEWS AND OBJECTIONS

- A. Program Recommendations, Requests and Objections
  1. Recommendations, requests and/or objections may be submitted to the CAC for consideration from interested citizens, agencies and/or organizations at any time during the program year.
  2. Written responses shall be made to these written recommendations, requests and/or objections within fifteen (15) working days of after a determination by the CAC at its special meeting or regular meeting date.
  3. Additionally, written comments, requests, and/or inquiries which require a response to general information and/or clarification of the CDBG program can be handled by staff in the Community Development Division of the Department of Planning, Conservation and Development. The response time shall be within fifteen (15) working days of the receipt of the written comment, request and/or inquiry, *where practicable*.
  4. All written responses to written recommendations, requests and/or objections shall state reasons for action taken or, in the case of staff response, shall make specific reference to pertinent sections of CDBG legislation.
  5. Whenever practical, responses should be made prior to the end of the comment period as stated in the legal notice on the development of the Consolidated Plan, Annual Plan, Environmental Review Record and/or Consolidated Annual Performance and Evaluation Report for which the written recommendation, request and/or objection was offered.
  6. Written recommendations, requests and/or objections not offered at officially called meetings of the CAC shall be addressed to the Community Development Division of

the Department of Planning, Conservation and Development, Municipal Building, P.O. Box 1300, 245 deKoven Drive, Middletown, CT 06457, or sent electronically to the email of the staff of the CAC, for placement on the agenda for the next appropriate meeting.

- B. Objections may also be made, in writing, to HUD. HUD will consider objections only on the following grounds:
  - a. The applicant's description of needs and objectives is plainly inconsistent with available facts and data; or
  - b. The activities to be undertaken are plainly inappropriate to meeting the needs and objectives identified by the applicant; or
  - c. The applicant does not comply with the requirements of HUD or other applicable laws; or
  - d. The application proposes activities which are ineligible.

Objections shall include identification and documentation of requirements not met and where data is objected to, new data shall be offered.

Objections to a particular application should be submitted within thirty (30) days of the publication of the combined Notice of Release of Funds and Finding of No Significant Impact.

- C. Citizen Comment to Federal and State Agencies
  - 1. HUD will consider citizen objections to the CDBG Program at any time.
  - 2. Citizens may comment to HUD at any time concerning Middletown's failure to comply with any of the Citizen Participation Requirements of this Citizen Participation Plan.
- D. Should the Community Development Division of the Department of Planning, Conservation, and Development, for whatever reason, not be handicapped accessible, a copy of the Citizen Participation Plan, the proposed and approved Consolidated Plan and Annual Plans and the most recent Consolidated Annual Performance and Evaluation Report shall be on file with the City and Town Clerk's Office.
- E. Technical Assistance Shall be Offered to Facilitate Citizen Participation
  - 1. Assistance shall be provided to citizen organizations, groups of low/moderate income persons, groups of residents in existing neighborhood target areas and nonprofit agencies who provide a service to low and moderate income individuals.
  - 2. Assistance may be provided to citizens in organizing and operating neighborhood and project area organizations to carry out CDBG activities.
  - 3. Requests for assistance shall be made, in writing, to the CAC, or Community Development Division of the Department of Planning, Conservation, and Development, specifying the type of assistance required and the reasons for assistance.
  - 4. The extent of assistance offered shall be determined by the Mayor and Common Council. Such determination may be made at the recommendation of the CAC.
  - 5. The Mayor and Common Council shall consider all the resources of the City and shall generally not overextend staff or budgets when offering assistance.
  - 6. The specialist(s) selected to provide technical assistance shall be jointly selected by the City and the organizations and groups to be assisted.
  - 7. Technical assistance may be either provided directly by the City or through arrangements with public, private or non-profit entities.

#### AVAILABILITY OF RECORDS

- A. *The City will provide the Consolidated Plans, as adopted, substantial amendments, and the performance reports will be available to the public, including the availability of materials in a form accessible to persons with disabilities, non-English speaking residents, upon request where practical.*

1. The City shall maintain records pertaining to the CDBG Program in the Municipal Building for a period of five years.
2. Documents on file with the Municipal Development Office shall include:
  - a. All mailings and promotional information.
  - b. Records of hearings and meetings of the CAC and Common Council.
  - c. All key documents, including prior Final Statements, letters of approval, grant agreements, the citizen participation file, performance reports, evaluation reports, Letters of Credit, other reports as required and the proposed and approved Final Statements for the current year.
  - d. CDBG regulations and issuances governing the program.
  - e. Other important program requirements such as contracting procedures, environmental policies, fair housing and other equal opportunity requirements and relocation provisions.
3. Documents on file with the Department of Finance shall include:
  - a. Copies of all construction contracts.
  - b. All financial data indicating expenditures of CDBG funds.
4. All records shall be available for inspection between the hours of 8:30 a.m. and 4:30 p.m. during normal working days.
5. Requests for copies of any available records shall be made, in writing, pursuant to established City policy. The current fee schedule for copying records shall be applicable.

EFFECTIVITY

- i. The Citizen Participation Plan shall become effective upon approval by the Common Council.
- ii. The Citizen Participation Plan may be amended from time to time by the Common Council. Citizens may offer suggestions to the Plan by writing to the Municipal Development Office. All such suggestions shall be considered by the Citizens Advisory Committee at its next regularly scheduled meeting. Citizens shall have the opportunity to comment on any and all suggested amendments either before the Citizens Advisory Committee or before the Common Council at such time as amendments are being considered by either body.
- iii. The Citizen Participation Plan was formally adopted by the Common Council through Resolution #72 on May 11, 1978. The Plan became effective on May 18, 1978.
- iv. Amendments to the Plan are as follows:

<u>DATE</u>	<u>RESOLUTION NO.</u>	<u>EFFECTIVE DATE</u>
3/2/1981	No. 31	3/9/1981
7/6/1982	No. 87	7/6/1982
7/5/1988	No. 142	7/5/1988
7/3/1995	No. 156	7/3/1995
6/3/1996	No. 101	6/3/1996
7/6/1999	No. 232-99	7/6/1999
mm/dd/2011	No.	mm/dd/2011

(June 2010)

**Resolution Number:**  
**Date: April 23, 2020**

**RESOLUTION**

**WHEREAS**, the City of Middletown receives Community Development Block Grant (CDBG) funds from the U.S. Department of Housing & Urban Development (HUD) as an entitlement community; and

**WHEREAS**, the final rule was published on January 5, 1995 in the Federal Register for the Consolidated Submission for Community Planning & Development Programs; and

**WHEREAS**, the City of Middletown an annual entitlement to benefit low and moderate income residents and reduce slum and blight; and,

**WHEREAS**, pursuant to the HUD final rule, the City of Middletown has a Citizens' Advisory Committee which advises the Common Council on the use of its annual CDBG entitlement and the Citizen Participation Plan (CPP) provides the framework with which these recommendations are formulated and vetted by the Committee, Common Council and the public; and,

**WHEREAS**, during the COVID-19 Epidemic, the U.S. Department of Housing and Urban Development has issued waivers of certain regulatory requirements associated with several CPD grant programs to prevent the spread of COVID-19 and to facilitate assistance to eligible communities and households economically impacted by COVID-19, and,

**WHEREAS**, In order to expedite the City's expenditure of CDBG-CV funding, the Citizens' Advisory Committee recommends modifying the Citizen's Participation Plan to allow for the adoption of substantial amendments to the City's consolidated plan utilizing the waivers set forth by HUD; and,

**WHEREAS**, HUD also has allowed for the City to amend the Citizen's Participation Plan in terms of Citizen Participation Reasonable Notice and Opportunity to Comment to curve the spread of COVID-19.

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF MIDDLETOWN:** in order to Prevent, Prepare and Respond to COVID-19, the Common Council authorized the adoption of the amended Citizen's Participation Plan to allow for an expedited public comment period for substantial amendments to Consolidated Plans, and

**IT BE FURTHER RESOLVED BY THE COMMON COUNCIL OF THE CITY OF MIDDLETOWN:** that the Common Council approve the amended CPP, to allow for a reduced public notice and public comment period as provided by the waiver granted by the U.S. Department of Housing and Urban Development to address the COVID-19 Epidemic within the community.

**Submitted by:**           **Vincent Loffredo, Councilman**  
                                  **Phil Pessina, Councilman**  
                                  **Anthony Gennaro, Councilman**  
                                  **Edward McKeon, Councilman**  
                                  **Joseph Samolis, Director of Planning, Conservation and Development**

**Recommended by:**    **Citizens Advisory Committee at its meeting of April 23, 2020**  
                                  **Economic Development Committee on April 22, 2020**  
                                  **Finance and Government on April 29, 2020**

**Financial Impact:**     **None**

**Status:**  
**by Common Council, City of Middletown**  
**at its meeting held on:**

**Resolution No.**  
**Date: April 23, 2020**

## **RESOLUTION**

**WHEREAS**, COVID-19 or otherwise known as the Coronavirus Epidemic has had a crippling affect the City of Middletown and its residents; and,

**WHEREAS**, in order to limit the spread of COVID-19, the State of Connecticut has seen fit to close all non-essential businesses within the State; and,

**WHEREAS**, the closer of many of our small business has led to one of the highest levels of unemployment and threatened the stability of the Small Business sector within the City of Middletown; and,

**WHEREAS**, the City Administration, Economic Development Commission and Department of Planning, Conservation and Development have been developing strategies to combat the effects of the COVID-19; and,

**WHEREAS**, the City of Middletown is a partner in the economic recovery of its Small Business community; and,

**WHEREAS**, the City of Middletown will develop a Small Business Economic Development Bridge Loan to assist in this recovery; and,

**WHEREAS**, the loan program will be administered by the Middlesex County Revitalization Commission (MCRC), with final approval of loans by the Common Council; and,

**WHEREAS**, loans of up to \$10,000 will be available to Small Businesses with the City of Middletown; and,

**WHEREAS**, MCRC will be required to review, underwrite each loan applicant to ensure that the City allocation is being spent appropriately; and,

**WHEREAS**, the loan program would stay in existence until such time the Council and Mayor wish to discontinue the program; and,

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF MIDDLETOWN:** the City of Middletown contract with the Middlesex County Revitalization Commission to administer the Middletown Small Business Economic Development Bridge Loan program with final approval of the loan agreements by the Common Council; and,

**BE IT FURTHER RESOLVED:** that the Common Council will identify a funding source in the amount of \$262,500 to cover the costs associated with the program

**FINANCIAL IMPACT:** \$262,500.00

**Submitted by:** Vincent Loffredo, Councilman  
Philip Pessina, Councilman  
Edward McKeon, Councilman  
Anthony Gennaro, Sr., Councilman  
Joseph J. Samolis, Director of Planning, Conservation and Development

**Recommended by:** Economic Development Committee on April 22, 2020  
Finance and Government on April 29, 2020

**Status:**  
**by Common Council, City of Middletown**  
**at its meeting held on:**

*K; Submit/ resolution/ PCD small business bridge loan – May 2020*

CITY OF MIDDLETOWN  
MUNICIPAL BUILDING  
MIDDLETOWN, CONNECTICUT 06457

REQUEST FOR ADDITIONAL APPROPRIATION

Appropriation Number:

Date of Request:

Amount Requested:

Fund:

Code:  *AK*

Budget Item:

Department:

Date Advertised before Meeting:

Date Advertised after Meeting:

Reason for Request:

Signature: *Kevin Elak*

Requested by:

Status:

Status Date: